117th Congress  
1st Session

S. ______

To amend title XVIII of the Social Security Act to support rural residency training funding that is equitable for all States, and for other purposes.

IN THE SENATE OF THE UNITED STATES

Mr. Tester (for himself and Mr. Barrasso) introduced the following bill; which was read twice and referred to the Committee on

A BILL

To amend title XVIII of the Social Security Act to support rural residency training funding that is equitable for all States, and for other purposes.

Be it enacted by the Senate and House of Representa-

tives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the “Rural Physician Work-

force Production Act of 2021”.

SEC. 2. ELECTIVE RURAL SUSTAINABILITY PER RESIDENT PAYMENT FOR RESIDENTS TRAINING IN RURAL TRAINING LOCATIONS.

(a) In General.—Section 1886 of the Social Security Act (42 U.S.C. 1395ww) is amended by adding at the end the following new subsection:

“(u) ELECTIVE RURAL SUSTAINABILITY PER RESIDENT PAYMENT AMOUNT FOR RESIDENTS TRAINING IN RURAL TRAINING LOCATIONS.—

“(1) Determination of elective rural sustainability per resident payment amount.—

“(A) In general.—The elective rural sustainability per resident payment amount determined under this subsection for an applicable hospital (as defined in paragraph (7)(A)) that makes an election under paragraph (2), with respect to each full-time-equivalent resident in an approved medical residency training program that receives training in a rural training location (as defined in paragraph (7)(C)), is an amount equal to the difference between—

“(i) the total elective rural sustainability amount determined under subparagraph (B) (or, in the case of an applicable hospital not located in a rural area, the
total elective rural sustainability amount or
urban total elective rural sustainability
amount, as applicable, determined under
such subparagraph); and

“(ii) the amount (if any) the appli-
cable hospital otherwise receives for direct
graduate medical education costs under
subsection (h) or section 1814(l), as appli-
cable, with respect to each such resident.

“(B) TOTAL ELECTIVE RURAL SUSTAIN-
ABILITY AMOUNT.—

“(i) ESTABLISHMENT FOR INITIAL
COST REPORTING PERIODS.—

“(I) IN GENERAL.—Subject to
subclause (II), for cost reporting peri-
ods beginning during the first year be-
inning on or after the date of the en-
actment of this subsection, the Sec-
retary shall establish a total elective
rural sustainability amount for time
spent by each full-time-equivalent resi-
dent in an approved medical residency
training program that receives train-
ing in a rural training location. Such
amount shall be the amount that the
Secretary determines is equal to the median national direct GME training costs per full-time equivalent resident for 2015 described in table 9 on page 33 of the March 2018 GAO report on Physician Workforce (GAO–18–240), updated for each subsequent year through the first year beginning on or after the date of the enactment of this subsection, by the annual percentage increase in the consumer price index for all urban consumers (all items; United States city average).

“(II) APPLICATION TO URBAN HOSPITALS.—For cost reporting periods beginning during the first year beginning on or after the date of the enactment of this subsection, in the case of an applicable hospital that is not located in a rural area—

“(aa) with respect to such residents that receive training in a rural track or an integrated rural track, the total elective rural sustainability amount per
resident shall be equal to the amount established under subclause (I); and

“(bb) with respect to such residents that receive training in a rural training location and who are not participating in a rural track or an integrated rural track, the total elective rural sustainability amount per resident shall be equal to 50 percent of the amount established under subclause (I) (referred to in this subsection as the ‘urban total elective rural sustainability amount’).

“(ii) Updating for subsequent cost reporting periods.—For each subsequent cost reporting period, the total elective rural sustainability amount under clause (i)(I) and clause (i)(II)(aa) and the urban total elective rural sustainability amount under clause (i)(II)(bb), respectively, are equal to such amounts determined under such clause for the previous
cost reporting period updated, through the midpoint of the period, by projecting the estimated percentage change in the consumer price index for all urban consumers (all items; United States city average) during the 12-month period ending at that midpoint, with appropriate adjustments to reflect previous under- or over-estimations under this clause in the projected percentage change in the consumer price index for medical care services.

“(C) CLARIFICATION.—The total elective rural sustainability amount, the urban total elective rural sustainability amount, and the elective rural sustainability per resident payment amount determined under this paragraph shall not be discounted or otherwise adjusted based on the Medicare patient load (as defined in subsection (h)(3)(C)) of an applicable hospital or discharges in a diagnosis-related group.

“(2) ELECTION.—For cost reporting periods beginning on or after the date that is 1 year after the date of the enactment of this subsection, an applicable hospital may elect to receive the elective rural sustainability per resident payment amount for
each full-time-equivalent resident in an approved medical residency training program that receives training in a rural training location in accordance with this subsection. An applicable hospital may make an election under the preceding sentence regardless of whether the applicable hospital is otherwise eligible for a payment or adjustment for indirect and direct graduate medical education costs under subsections (d)(5)(B) and (h) or section 1814(l), as applicable, with respect to such residents.

“(3) APPLICATION.—The provisions of this subsection, or the application of such provisions to an applicable hospital—

“(A) shall not result in—

“(i) the establishment of a limitation on the number of residents in allopathic or osteopathic medicine for purposes of subsections (d)(5)(B) and (h) with respect to an approved medical residency training program of an applicable hospital (or be taken into account in determining such a limitation during the cap building period of an applicable hospital); or
“(ii) the counting of any resident with respect to which the applicable hospital receives an elective rural sustainability per resident payment amount under this subsection towards the application of the limitation described in clause (i) for purposes of subsections (d)(5)(B) and (h); and

“(B) shall not have any effect on the determination of—

“(i) the additional payment amount under subsection (d)(5)(B); or

“(ii) hospital-specific approved FTE resident amounts under subsection (h).

“(4) ALLOCATION OF PAYMENTS.—In providing for payments under this subsection, the Secretary shall provide for an allocation of such payments between parts A and part B (and the trust funds established under the respective parts) as reasonably reflects the proportion of such costs associated with the provision of services under each respective part.

“(5) ELIGIBILITY FOR PAYMENT.—

“(A) IN GENERAL.—An applicable hospital shall be eligible for payment of the elective rural sustainability per resident payment amount under this subsection for time spent by
a resident training in a rural training location if the following requirements are met:

“(i) The resident spends the equivalent of at least 8 weeks over the course of their training in a rural training location.

“(ii) The hospital pays the salary and benefits of the resident for the time spent training in a rural training location.

“(B) Treatment of time spent in rural tracks or integrated rural tracks.—An applicable hospital shall be eligible for payment of the elective rural sustainability per resident payment amount under this subsection for all time spent by residents in an approved medical residency program (or separately defined track within a program) that provides more than 50 percent of the total residency training time in rural training locations, regardless of where the training occurs and regarding specialty.

“(6) Determination of full-time-equivalent residents.—The determination of full-time-equivalent residents for purposes of this subsection shall be made in the same manner as the determination of full-time-equivalent residents under sub-
section (h)(4), but not taking into account the limitation under subparagraph (F) of such subsection.

“(7) DEFINITIONS.—In this subsection:

“(A) APPLICABLE HOSPITAL.—The term ‘applicable hospital’ means a hospital, critical access hospital, sole community hospital (as defined in subsection (d)(5)(D)(iii)), or rural emergency hospital (as defined in section 1861(kkk)(2)).

“(B) APPROVED MEDICAL RESIDENCY TRAINING PROGRAM; DIRECT GRADUATE MEDICAL EDUCATION COSTS; RESIDENT.—The terms ‘approved medical residency training program’, ‘direct graduate medical education costs’, and ‘resident’ have the meanings given those terms in subsection (h)(5).

“(C) RURAL TRAINING LOCATION.—The term ‘rural training location’ means a location in which training occurs that, based on the 2010 census or any subsequent census adjustment, meets one or more of the following criteria:

“(i) The training occurs in a location that is a rural area (as defined in section 1886(d)(2)(D)).
“(ii) The training occurs in a location that has a rural-urban commuting area code equal to or greater than 4.0.

“(iii) The training occurs in a sole community hospital (as defined in subsection (d)(5)(D)(iii)) or in a location that is within 10 miles of a sole community hospital.

“(8) Budget neutrality requirement.—

The Secretary shall ensure that aggregate payments for direct medical education costs and indirect medical education costs under this title, including any payments under this subsection, for each year (effective beginning on or after the date that is 1 year after the date of enactment of this subsection) are not greater than the aggregate payments for such costs that would have been made under this title for the year without the application of this subsection. For purposes of carrying out the budget neutrality requirement under the preceding sentence, the Secretary may make appropriate adjustments to the amount of such payments for direct graduate medical education costs and indirect medical education costs under subsections (h) and (d)(5)(B), respectively.”.
(b) TREATMENT OF CRITICAL ACCESS HOSPITALS

AND SOLE COMMUNITY HOSPITALS.—

(1) CRITICAL ACCESS HOSPITALS.—Section 1814(l) of the Social Security Act (42 U.S.C. 1395f(l)) is amended by adding at the end the following new paragraph:

“(6) For cost reporting periods beginning on or after the date that is 1 year after the date of enactment of this paragraph, the following shall apply:

“(A) A critical access hospital may elect to be treated as a hospital or as a non-provider setting for purposes of counting resident time for indirect medical education costs and direct graduate medical education costs for the time spent by the resident in that setting under subsections (d)(5)(B) and (h), respectively, of section 1886.

“(B) Medical education costs shall not be considered reasonable costs of a critical access hospital for purposes of payment under paragraph (1), to the extent that the critical access hospital is treated as a non-provider setting of another hospital or another hospital receives payment for such costs for the time spent by the resident in that setting pursuant to subsection (d)(5)(B), subsection (h), or subsection (u) of section 1886.”.
(2) SOLE COMMUNITY HOSPITALS.—Section 1886(d)(5)(D) of the Social Security Act (42 U.S.C. 1395ww(d)(5)(D)) is amended by adding at the end the following new clause:

“(vi) For cost reporting periods beginning on or after the date that is 1 year after the date of enactment of this paragraph, the hospital-specific payment amount determined under clause (i)(I) with respect to a sole community hospital shall not include medical education costs, to the extent that the sole community hospital receives payment for such costs for the time spent by the resident in that setting pursuant to subsection (u).”.

(e) CONFORMING AMENDMENTS.—

(1) Section 1886 of the Social Security Act (42 U.S.C. 1395ww) is amended—

(A) in subsection (d)(5)(B), in the matter preceding clause (i), by striking “The Secretary” and inserting “Subject to subsection (u), the Secretary”; and

(B) in subsection (h)—

(i) in paragraph (1), by inserting “subject to subsection (u)” after “1861(v),”; and

(ii) in paragraph (3), in the flush matter following subparagraph (B), by
striking “subsection (k)” and inserting “subsection (k) or subsection (u)”.

SEC. 3. SUPPORTING NEW, EXPANDING, AND EXISTING RURAL TRAINING TRACKS.

(a) DIRECT GRADUATE MEDICAL EDUCATION.—Section 1886(h) of the Social Security Act (42 U.S.C. 1395ww(h)) is amended—

(1) in paragraph (4)—

(A) in subparagraph (F)(i)—

(i) by striking “130 percent” and inserting “for cost reporting periods beginning on or after October 1, 1997, and before the date that is 1 year after the date of enactment of the Rural Physician Workforce Production Act of 2021, 130 percent”; and

(ii) by adding at the end the following: “For cost reporting periods beginning on or after the date that is 1 year after the date of enactment of the Rural Physician Workforce Production Act of 2021, such rules shall provide that any full-time-equivalent resident in an approved medical residency program (or separately defined track within a program)
that provides more than 50 percent of the
total residency training time in rural train-
ing locations (as defined in subsection
(u)(6)(C)), regardless of where the training
occurs and regardless of specialty, shall
not be taken into account for purposes of
applying the limitation under this subpara-
graph.”; and
(B) in subparagraph (H)—

(i) in clause (i), in the second sen-
tence, by inserting the following before the
period: “, in accordance with the second
sentence of clause (i) of such subpara-
graph”; and

(ii) in clause (iv), by inserting the fol-
lowing before the period: “, in accordance
with the second sentence of clause (i) of
such subparagraph”; and

(2) in paragraph (5), by adding at the end the
following new subparagraph:

“(L) SPECIAL RULES REGARDING APPLICA-
TION OF ELECTIVE RURAL SUSTAINABILITY PER
RESIDENT PAYMENT AMOUNT.—For special
rules regarding application of the elective rural
sustainability per resident payment amount
under subsection (u), see paragraph (3) of such subsection.”.

(b) INDIRECT MEDICAL EDUCATION.—Section 1886(d)(5)(B)(v) is amended—

(1) by striking “130 percent” and inserting “for cost reporting periods beginning on or after October 1, 1997, and before the date that is 1 year after the date of enactment of the Rural Physician Workforce Production Act of 2021, 130 percent”;

and

(2) by adding at the end the following: “For cost reporting periods beginning on or after the date that is 1 year after the date of enactment of the Rural Physician Workforce Production Act of 2021, such rules shall provide that any full-time-equivalent resident in an approved medical residency program (or separately defined track within a program) that provides more than 50 percent of the total residency training time in rural training locations (as defined in subsection (u)(6)(C)), regardless of where the training occurs and regardless of specialty, shall not be taken into account for purposes of applying the limitation under this subparagraph. For special rules regarding application of the elective rural sustain-
1 ability per resident payment amount under sub-
2 section (u), see paragraph (3) of such subsection.”.